

**ANNUAL PROGRAMME**

<p>MEMBER STATE: <b>REPUBLIC OF ESTONIA</b> FUND: <b>EXTERNAL BORDERS FUND</b> RESPONSIBLE AUTHORITY: <b>MINISTRY OF THE INTERIOR</b> YEAR COVERED: <b>2009</b></p>
---

**1. GENERAL RULES FOR SELECTION OF PROJECTS TO BE FINANCED UNDER THE PROGRAMME**

**1.1 Method of implementation**

The responsible authority (RA) acts under the annual programme (AP) 2009 as an executing body and implements all the described actions in association with the Board of Border Guard as a competent national body.

The Board of Border Guard has the monopoly in internal security matters in their specific area (guarding the national border and ensuring border regime). The characteristics and the security reasons linked with defined actions leave therefore no choice as to implement them by the aforementioned authority. The objectives set out in the basic act, in the Estonian MAP and AP 2009 are met only by this national authority.

All relevant provisions laid down in the basic act and the implementing rules concerning the conditions under which the RA may act as executing body will be specified in an agreement signed by the RA and the national competent body. The agreement is equivalent of the grant agreement signed with the final beneficiary when the RA acts as awarding body.

**1.2 Preparation on the EBF programming documents**

The AP of the External Borders Fund (EBF) for the year 2009 is in conformity with the provisions of the MAP and as the described actions form part of multiannual actions which start under the AP 2008, they are in compliance with the AP 2008 as well.

The key actions described in the MAP under the priorities from the strategic guidelines for EBF were discussed and prepared by the Migration and Border Policy Department (MBPD) of the Estonian Ministry of the Interior (MoI) who is the responsible authority designated for coordinating the implementation of the EBF. During the preparation of the MAP, all the relevant partners – national competent bodies who are also the only possible final beneficiaries (due to their monopoly situation in the relevant field, e.g border guarding, elaborating visa policy) were consulted. The draft multi-annual programme is approved by the Government of the Republic.

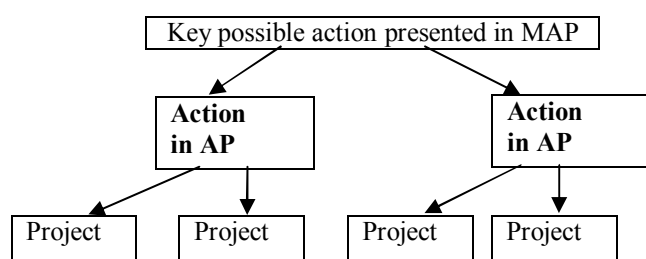
The annual program of the EBF is prepared on the basis of the MAP and the additional and clarifying information presented by the national competent bodies. The national competent bodies are consulted not only while preparing the MAP but during the preparation of the annual programme as well. Mainly, the communication is via e-mail but if the need occurs, a meeting is called.

### 1.3 Selection of projects under the EBF

#### 1.3.1 General rules for selection of projects to be financed under the programme

Even though the key actions for co-financing under the EBF in 2007-2013 have been presented upfront in the MAP, there still is a selection process for the AP. This is due to the fact that in the MAP the list of key actions is not comprehensive and they may include several specific projects. The national competent bodies therefore have an opportunity to present actions for AP which are in compliance with the key actions presented in MAP (see the figure below).

After the approval of programming document(s) the national competent bodies submit project proposals which must comply with the actions defined in the MAP and the AP. For financing are chosen the ones which are the most justified and prioritised by (among the priorities set by the Commission) taking account the national development plans and the complementarity with other actions supported by the EU or with the state budget (if applicable). Thereby, the selection criteria are consistent with minimum criteria defined in the basic act (art 16(5)). Several project proposals may be presented regarding one action in the AP. As shown on the figure below within one key action presented in the MAP there is in principle a possibility to implement several projects.



Whether the possibility to implement several projects within one key action presented in the MAP is used, or will there be only one project for each action, depends on the specific action and this becomes evident during the programming process each year.

The MBPD carries out administrative and eligibility check on these proposals before presenting them to the Monitoring Committee for evaluating. If there are any insufficiencies in the proposals (a check-list is used), these are asked to be eliminated before further processing.

After passing the administrative and eligibility check by the MBPD, the project proposals presented by the national competent bodies are looked through and approved by the Monitoring Committee. The aforementioned committee consists of high officials from the MoI and national competent bodies. Subsequently the Secretary General of the MoI approves by directive the final list of projects to be financed. The Secretary General does not take part in the selection process.

### 1.3.2 Selections of projects to be financed under AP 2009

The selection of projects presented in AP 2009 mainly followed the scheme described under point 1.3.1. As in accordance with the MAP the actions under AP 2009 are continuations of actions under AP 2008, the selection procedure was simpler than the first year: the final beneficiaries presented the description, purposes and budget prognosis of certain project implemented under the AP 2009, the responsible authority checked the complementarity with programming documents and included the actions in the programme draft presented to the European Commission.

The beneficiary still has to present a project proposal together with a budget for a 2009 programme and the approval is made by the Monitoring Committee. The grant agreements remain the same already concluded for the project but there will be additional sheets regarding the timeframe, purposes and budget of the project under the specific programme.

### **1.4 General rules for procurement procedure under the EBF**

In case the projects involve public procurement of services or goods, the national competent bodies are responsible for carrying out the public procurement according to national law (Public Procurement Act (entered into force on 24 January 2007)) and in accordance with Article 11 of the implementing rules. The minimum threshold for carrying out the public procurement procedure in Estonia is 40 000 EUR for goods and services and 250 000 EUR for construction works. If the value of the planned contract (not including the VAT) is less than the abovementioned threshold, the simplified procedure of public procurement is carried out. By that procedure, the basic requirements of the public procurement principles must be followed by the final beneficiary (effective and efficient use of resources, the transparency of actions etc).

Public procurements are initiated by the national competent bodies or, if the international value threshold is exceeded, by the RA. The tender documentation will be submitted to the initiator of the public procurement.

For contracts which exceed the minimum threshold of carrying out the public procurement procedure, a public procurement commission is formed involving all relevant specialists. When the procurement does not exceed the international value threshold, the commission is formed by the national competent body; otherwise the commission is formed by the MoI. The commission is responsible for compiling contract documents (incl. technical specifications, evaluation criteria etc.) and evaluating the tenders. The procurement contract is signed by the head of relevant national competent body or, if the international value threshold is exceeded, by the Secretary General of the MoI– there will be a tripartite agreement between the winning tenderer, the national competent body and the RA.

In general, the contracts are signed after the formal approval of the programming document(s), but in cases the need occurs, the contract may be signed before that date after very carefully considering the eligibility of the action and probable risks. In any case, as the procurement procedure (incl. the preparation time) may take a while before concluding the procurement contract, the RA together with the national competent body bears that in mind in light of the rules of the eligibility period.

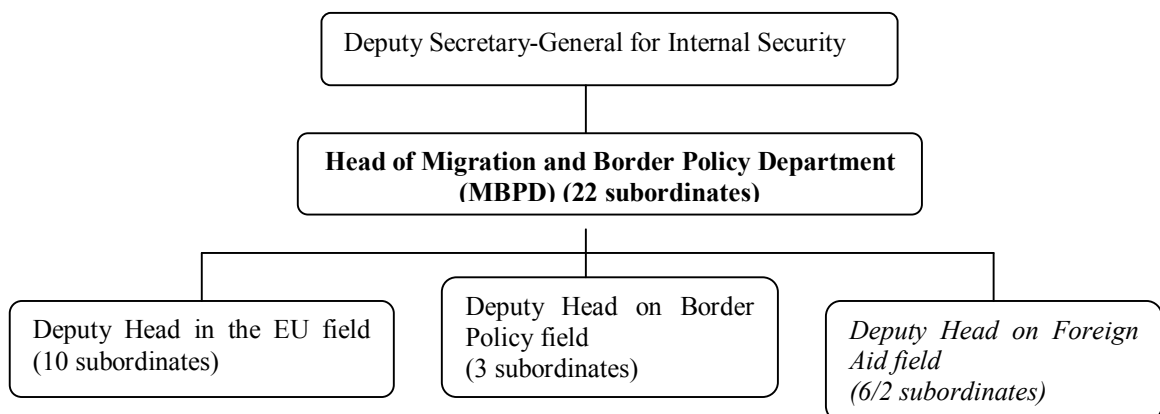
There are also exceptional cases described in the Public Procurement Act when contracting authority is not obliged to implement the procedure provided for in the act. In these cases, the procedure may be simplified and the rules followed as well as the contracting parties are defined depending on the subject of the procurement. Any exceptions will be properly documented and justified to the European Commission.

Taking into consideration that Council Decision 574/2007/EC foresees multi-annual projects (for a period of no more than three years), Estonia has provided the applicants with the possibility to carry out multi-annual projects. The multi-annual project is described accordingly (in the AP and in the project proposal submitted by the national competent body).

## 2. CHANGES IN THE MANAGEMENT AND CONTROL SYSTEMS (if appropriate)

There are three changes in the management and control systems (MCS) description submitted to the EC previously.

1. On page 9 there is an organisation chart concerning the responsible authority including the indicative number of posts allocated. Compared to previous data, the number of posts has changed as follows:



2. On page 5 the sentence stating “Annual programmes are approved with the directive of the Minister of the Interior” and on page 27 (point 3.4.1) part of the sentence stating “...which will be affirmed with the order of the Minister of the Interior” is deleted because annual programmes are implemented as presented by the responsible authority and approved by the European Commission; there is no internal approving after that.
3. The second paragraph on page 6 describes the procedure of approving the lists of projects to be financed. A following explanatory sentence has been added to the paragraph:
 

“The Monitoring Committee’s selection process may be in a form of a meeting or a written procedure (the working principles of the Committee are regulated by the order of the Minister of the Interior, dated 29.01.2009 No 17).”
4. As from the 17 October 2008 the structure of the Ministry of Finance (the certifying authority) has changed, the new organisation chart is added on page 4 and the change in structure is also communicated under point 1.5.4 (Organisation chart and specification of the functions of the units).

5. The expected completion date of procedural rules of the EBF is modified taking account the actual phase of the drafting – initially presented 3<sup>rd</sup> quarter of 2008 is changed to 4<sup>th</sup> quarter of 2008.
6. The last sentence on the second last paragraph on page 7 has been adjusted as follows:  
 “The procurement contract is signed by the head of relevant national competent body or if the international value threshold is exceeded, by the Secretary General of the MoI – depending on the procurement, there may also be a tripartite agreement between the winning tenderer, the national competent body and the RA.”

The revised version of MCS containing these changes will be sent separately to the Commission.

### 3. ACTIONS TO BE SUPPORTED BY THE PROGRAMME UNDER THE PRIORITIES CHOSEN

The objectives described in Article 3(1) in the Decision No 574/2007/EC (the basic act) are taken into account while presenting the actions under the priorities.

Information given below under the priorities is as precise as it is possible to present at the stage of time of compiling the annual programme. The expected quantified results and indicators to be used together with the financial plan define the framework in which the projects will fit. The concrete projects to be financed under the EBF are approved by the Monitoring Committee and they must correspond to the multi-annual programme and the annual programme 2009 of the EBF. Each action may include several sub-projects for achieving the expected results as described under point 1.3.

#### 3.1 Actions implementing priority 1

##### Actions under the Article 3(1) (a) in the basic act

##### *Action 3.1.1 Procurement of a helicopter*

The helicopter procurement project is a continuation of the action funded in the 2008 annual programme (see the action 3.1.1 on page 4)

The action will be implemented under the annual programmes 2008, 2009 and 2010, taking account the three year’s limit set in the article 16(6) in the basic act.

<b>Purpose and scope of the action</b>	<p>As described in the annual programme 2008, today Estonian Border Guard Aviation Group has two helicopters in use. One of them (Mi-8) can be used until the year 2009 consequently from its 30-year duration of use stated by the manufacturer. The other one, AW 139, was procured under the Schengen Facility programme in year 2005. There was also another same-typed helicopter procured from Bell/Agusta Aerospace Company by using the state budget and the second AW139 was delivered in December 2008.</p> <p>The need for procuring a third same type helicopter (Agusta-Westland 139), together with the needed additional equipment, located in</p>
--	---

	<p>Western-Estonia is foreseen both in the Development Plan of the Governing Area of the Ministry of the Interior for 2008–2011 and in the Principles of Development of the Estonian Border Guard Aviation Group 2007-2020.</p> <p>Today the aircrafts are on station in the Tallinn Airport and the reaction time to incidents in the Western-Estonia is too long. The new helicopter will be located in Kuressaare Airport for guaranteeing the reacting to incidents in the Estonian sphere of responsibility on the Baltic Sea. The reaction time (departure in 15 minutes, arriving in 45 minutes) requirement results from the Estonia’s duty to guard the state border.</p> <p>Procurement of a helicopter for the reaction of border incidents is performed according to the Public Procurement Act (entered into force 01. May 2007).</p>
<p><b>Expected grant recipients</b></p>	<p>The grant recipient in this project is the MoI (the MBPD) as the RA in the executing body mode. RA implements the projects together with the Board of Border Guard (BBG) as the governmental institution in the governing area of the MoI which is in monopoly situation in the field of border guarding. Thereby the BBG has the competence and interest in procuring a helicopter for reacting to incidents on the external border. The BBG signs an agreement with the MoI in order to fully meet the provisions laid down in the basic act (Decision No 574/2007/EC) and the implementation rules of the EBF and to implement the project accordingly.</p>
<p><b>Justification regarding project implemented directly by the responsible authority acting as an executing body</b></p>	<p>Due to the <i>de jure</i> monopoly situation of the BBG and security reasons linked to the implementation of the project of procuring a helicopter for reacting to incidents on the external border co-financed by the EBF, the responsible authority (MBPD of the MoI) will act as an executing body. The MBPD will implement the projects in association with the relevant national authority (the BBG) competent on account of its technical expertise, its high degree of specialization and its administrative powers. The responsible authority and the BBG will sign an agreement (equivalent of the grant agreement) as foreseen in the rules for implementation (adopted in 05 March 2008). This agreement will contain all relevant provisions laid down for grant agreements in the Implementing rules. The agreements will be drafted by the MBPD in close co-operation with Legal Department of the MoI and signed by the Deputy Secretary General of Internal Security of the MoI and by the head of the BBG.</p>
<p><b>Expected quantified results and indicators to be used</b></p>	<p>Expected results at the end of the implementation of the project (31.12.2010):</p> <ol style="list-style-type: none"> <li>1. The helicopter Agusta-Westland 139 together with the needed additional equipment is procured and locates in Western-Estonia</li> <li>2. Capability to react to border incidents in the Baltic Sea area (departure in 15 minutes, arriving in 45 minutes)</li> <li>3. Quick reaction to border incidents increases border security.</li> </ol>

	<p>Expected results after implementing the project under annual programme 2009:</p> <ol style="list-style-type: none"> <li>1. The constructing is being done <u>according to the technical specification and schedule</u> approved with the grant agreement and the contract signed with the supplier.</li> <li>2. Interim payments (according to the contract) are done to the supplier and invoices rendered.</li> </ol>
<b>Visibility of EC funding</b>	<p>All project applicants and grant beneficiaries will be informed about EBF co-financing. <u>Agreements between the Ministry of the Interior and the national competent body will contain specific provisions</u> whereby the grant beneficiaries must ensure the visibility of EBF co-financing (e.g print the EU logo and signs indicating the EBF co-financing to all items of equipment obtained, and to all buildings and rooms renovated, with support from the Fund. EBF co-financing must also be mentioned if the project is presented to the public). The MBPD monitors the implementation of the projects and conducts on-the-spot checks for that purpose at least once during the project.</p>
<b>Complementarity with similar actions financed by other EC instruments, if appropriate</b>	<p>The same type of helicopter for another area was procured under Schengen Facility and the same contractor is used for procuring here described one for the Estonian Western area.</p>
<b>Financial information</b>	<p>The estimated total amount of the project will be 15 384 584 EUR out of which the Community contribution form 8 422 745 EUR (54,7 %). As the project is multi-annual, under annual programme 2009 the amount is 4 312 532 EUR out of which the Community contribution form 3 234 399 (75%) and public co-financing 1 078 133 EUR (25%). The public co-financing of the project under 2008-2010 in total exceeds the obligatory minimum of 25% as there will be additional co-financing under programmes 2008<sup>1</sup> and 2010.</p>

### ***Action 3.1.2 Elaboration of Border Guard Information System***

This action is a continuation of the action funded in the 2008 annual programme (see the action 3.1.2 on page 6)

The action will be implemented under the annual programmes 2008, 2009 and 2010, taking account the three year's limit set in the article 16(6) in the basic act.

<b>Purpose and scope of the action</b>	As described in the annual programme 2008, the purpose of the project is the elaboration of Border Guard Information System. The common
--	---

<sup>1</sup> The 2008 programme was initially improved while there was no knowledge about the possible additional co-financing, therefore the 2008 programme does not hold the information about additional co-financing, but the use of additional co-financing will be properly communicated to the Commission with interim and final reports of the programme

	<p>system for Border Guard is a part of the integrated external border management system.</p> <p>The created system enables to plan, evaluate and analyze the capability of Border Guard in implementing their duties. System integrates message handling between border guard locations, border incident management, map application, resource management. The information system uses indicator-, reporting- and analyzing system. The conditions for connection with the external border information systems of EU (including SIS) member states are ensured.</p> <p>By implementing the project, technical equipment and computer software are procured. The data input through the system is feasible on the first level (e.g. during patrolling) and the system enables to observe the locations of resources in real-time.</p> <p>The system is foremost directed to synchronize information management in order to facilitate the decision-making processes and exchanging information between Member States (MS). The information system is capable of operating together with other MS-s relevant systems (SIS). The system for collecting and controlling statistical and administrative data is up-to-date.</p> <p>Under the previous annual programme (2008) the requirements for system are analyzed and specified and the service planning module will be functional. Under the annual programme 2009 it is continued with planning, service management, GIS (geographic information system for map application) and analyzing modules.</p>
<p><b>Expected grant recipients</b></p>	<p>The project of elaborating of Border Guard Information System will be implemented by the MoI (the MBPD) as the RA in the executing body mode together with the BBG. The BBG signs an agreement with the MoI in order to fully meet the provisions laid down in the basic act (Decision No 574/2007/EC) and the implementation rules of the EBF and to implement the project accordingly.</p>
<p><b>Justification regarding project implemented directly by the responsible authority acting as an executing body</b></p>	<p>Due to the <i>de jure</i> monopoly situation of the BBG in the field of border guarding and the security reasons linked to the implementation of the project of elaborating of Border Guard Information System co-financed by the EBF, the responsible authority (MBPD of the MoI) will act as an executing body. The MBPD will implement the projects in association with the relevant national authority (the BBG) competent on account of its technical expertise, its high degree of specialization and its administrative powers. The responsible authority and the BBG will sign an agreement (equivalent of the grant agreement) as foreseen in the rules for implementation (adopted in 05 March 2008). This agreement will contain all relevant provisions laid down for grant agreements in the Implementing rules. The agreements will be drafted by the MBPD in close co-operation with Legal Department of the MoI and signed by the Deputy Secretary General of Internal Security of the MoI and by the head of the BBG.</p>

<p><b>Expected quantified results and indicators to be used</b></p>	<p>Expected results at the end of the implementation of the project:</p> <ol style="list-style-type: none"> <li>1. Technical equipment and computer software for the system are procured (e.g. adapters for connecting the radio stations to the system, technical equipment and monitors for dividing the picture between three monitors, mobile terminals for means of transportation etc.)</li> <li>2. Real-time document control on the external border is ensured.</li> <li>3. Conditions for registering third-country nationals' entries and exits are established.</li> <li>4. The patrols are equipped with the new system and the data can be exchanged quickly. The exact number of patrols cannot be estimated today; this will be specified during the project and communicated to the Commission via reports.</li> <li>5. Capability of managing the reaction to incidents due to automatic delivering of information is improved.</li> <li>6. Exchanging information between MS-s is enabled.</li> </ol> <p>Expected results after implementing the project under annual programme 2009<sup>2</sup>:</p> <ol style="list-style-type: none"> <li>1. Requirements for service management, GIS and analyzing modules are analyzed and specified</li> <li>2. It is started with realization of named modules.</li> </ol>
<p><b>Visibility of EC funding</b></p>	<p>All project applicants and grant beneficiaries will be informed about EBF co-financing. <u>Agreements between the Ministry of the Interior and the national competent body will contain specific provisions</u> whereby the grant beneficiaries must ensure the visibility of EBF co-financing (e.g print the EU logo and signs indicating the EBF co-financing to all items of equipment obtained, and to all buildings and rooms renovated, with support from the Fund. EBF co-financing must also be mentioned if the project is presented to the public). The MBPD monitors the implementation of the projects and conducts on-the-spot checks for that purpose at least once during the project.</p>
<p><b>Complementarity with similar actions financed by other EC instruments, if appropriate</b></p>	<p>N/A</p>

<sup>2</sup> As the project is multi-annual, it is not possible to predict **exact** results which will be achieved under an interim programme year (on the same calendar year, there are two annual programmes implemented at the same time and the partition between annual programmes can be decided during the process taking account the foreseen budget and eligibility period). Therefore, the expected results after implementing the project under annual programme 2009 are mainly conjectural and presumptive. Any changes will be properly communicated to the Commission via reports.

## 4. TECHNICAL ASSISTANCE

As the precise and detailed information about the use of technical assistance (TA) is decided during the programme (when the need occurs), the information presented in the annual programme 2009 is more general and may include activities which in real are not covered, but the possibility of covering the costs from the TA is still foreseen, if appropriate. The possible actions are described in the program and carried out if the need becomes evident. **In the phase of compiling the programme, not all concrete actions can be foreseen and there still must maintain an opportunity to carry out other activities that are eligible according to the eligibility rules for the TA stipulated by the EC, if necessary.**

### 4.1 Purpose of the technical assistance

The TA is aimed at simplifying the implementation of the EBF programme by providing the applicants and the project implementers sufficiently with appropriate information and support in order to ensure the quality and consistence of the programme. The TA may be used for covering the EBF implementation-related costs of the designated authorities (responsible, auditing and certifying authority).

Due to the fact that compared to previous years, there are two new Funds to implement under the Solidarity programme (the External Borders Fund and the European Return Fund) from the years 2007 and 2008 in addition to the European Refugee Fund III and thereby the increasing number of the project proposals and the increasing volume of tasks related to the Funds, there is a need to pay salaries for **extra personnel** employed by RA and AA. As the auditing authority is the same for all three Funds and the accounting specialist verifies the payment requests for all three Funds as well, the TA is used together for all the Funds mentioned. The CA has also expressed their request on using the allocations of the TA in the future for certifying specialist when the certifying processes are starting (the salary of an officer who conducts the certifying procedures). All staff working part-time under the EBF will fill the time-sheets indicating the time spent on EBF projects and time spent for other duties.

Consequently there is need to **arrange work places and means of work** (for example procuring laptop(s) etc) for the extra personnel mentioned above and their salaries as well under the TA of the Funds.

As regards employment costs, it may also be necessary to pay the **costs of auditing** (when outsourcing the external audit services) **and/or evaluation**<sup>3</sup> (when outsourcing the evaluating and program assessment services) from the means of TA provided by the European Commission.

TA is used if the designated authority carries out **on-the-spot checks** while monitoring the projects' implementation, carrying out auditing or certifying procedures. As the grant

---

<sup>3</sup> As the number of experts in the field of internal security and guarding the external borders is rather small in Estonia and there can be a possibility that all available experts are engaged in the project proposals as partners or the beneficiaries themselves, there may occur a need to cover the costs related to the recruitment of experts ad hoc basis in the evaluation of the projects outside the Ministry of the Interior. Therefore TA may be required for paying the personnel costs to the experts involved in the program evaluation.

beneficiaries and the objects of the projects can be located outside Tallinn and they are situated some other places in Estonia, **travel costs** inside Estonia either by car or by public transport can be covered by TA.

The costs of **participating in various meetings** (such as the SOLID Committee and different workshops arranged by the European Commission) are also covered by TA. In the cases of assignment (internal or foreign) the **allowance *per diem*** are paid from TA.

The use of means of TA will be used for the **translation** of different documents into the Estonian language and from the Estonian into the English language.

It is also important to **train the personnel** of the team that administers EBF in order to master their skills in project management, evaluation of the projects, monitoring and accounting, reporting of the irregularities etc. TA is used for these activities.

For implementing the rules set for the **visibility of the EU support** the TA is used. When organizing informational activities (e.g meetings with the final beneficiaries) the costs of the meeting which are eligible according to the implementation rules are also covered by the use of TA.

To meet the requirements of Article 33(2)(a) of the implementing rules for the EBF, the RA publishes the launch of a multi-annual programme and the annual programmes on the homepage of the MoI ([www.siseministeerium.ee](http://www.siseministeerium.ee)). The achievements of the annual programmes (the results and the usage of the funds) will also be published on the home page. If there will be any press releases or articles in commercial newspapers on the subject, these will be financed by the TA.

## 4.2 Expected quantified results

The main result of the use of TA is a successful implementation of the EBF Programme 2009 (implementation of the planned activities)

Possible expected results, depending on the actual activities carried out, will be as follows:

- sufficient number of competent and trained officials in the designated authorities (effective and timely consulting of the final beneficiaries, monitoring, auditing and certifying activities);
- work-places and means of work arranged for officials implementing the EBF;
- preparation of information materials about the EBF;
- well-prepared grant agreements;
- well-prepared and timely prepared reports to be presented to the European Commission;
- at least one on-the-spot visit to grant recipient on each project;
- fast translation of the necessary documents, which assist the implementation of the EBF;
- The external auditors outsourced, if appropriate;
- The external experts/evaluators outsourced, if appropriate;
- The travel and subsistence costs for officials of relevant authorities are covered when participating in the implementation of the EBF (incl. allowance per diem);
- The visibility of EC funding is ensured in accordance with the implementing rules of the EBF;

- The exchange of information between the designated authorities and national competent bodies (e.g in a form of a meeting) is ensured.
- The launch of a multi-annual programme and the annual programme(s) is published on the homepage of the MoI. The achievements of the annual programme(s) (the results and the usage of the funds) also published.

#### **4.3 Visibility of EC funding**

The EU logo and the sign of EBF co-financing will be applied to all materials prepared by the Ministry of the Interior (instructions, application forms, advertising materials, information sheets, etc). Equipment purchased using the technical assistance resources (e.g a laptop) will be provided with the EU logo. Informational activities (press releases etc) consist of a notice on the EBF co-financing.

## 5. DRAFT FINANCING PLAN

According to the article 16(4) in the basic act, as Estonia is also covered by the Cohesion Fund, the Community contribution is increased to 75% per action.

The financial plan approved in multi-annual programme and the plan in annual programme 2009 differs, because there have been clarifications on the state budget in coming years concerning the additional co-financing of the helicopter project and the division of public allocation has been changed accordingly. The Community contribution has not been changed and the percentage of Community contribution in total does not exceed the maximum level (75%). As the state budget in Estonia is agreed at the end of the year, these changes could not have been foreseen while preparing the multi-annual programme.

Under AP 2009 the public co-financing in total is 25,3% of the total Community contribution under the Fund. This is due to the fact that technical assistance may additionally be co-financed by the public sector for guaranteeing the proper implementation of the fund if the EC contribution does not cover all the eligible expenses.

**Annual Programme - Draft Financial Plan**  
**Table 1 – Overview table**

Member State: <b>ESTONIA</b> Annual programme concerned: <b>2009</b> Fund: <b>EXTERNAL BORDERS FUND</b>								
<i>(all figures in euro)</i>	Ref. priority	Ref. specific priority (1)	Community Contribution (a)	Public Allocation (b)	Private Allocation (c)	TOTAL (d=a+b+c)	% EC (e=a/d)	Share of total (d/total d)
Action 1: procuring a helicopter	1		3 234 399	1 078 133	0	4 312 532	75,0	89,3
Action 2: elaboration of Border Guard Information System	1		143 801	47 935	0	191 736	75,0	4,0
Technical assistance (incl plus 30 000 EUR)			230 210	95 862	0	323 072	71,3	6,7
Other operations (2)			0	0	0	0	0,0	0,0
<b>TOTAL</b>			<b>3 608 410</b>	<b>1 218 930</b>	<b>0</b>	<b>4 827 340</b>	<b>74,7</b>	<b>100%</b>

(1) if applicable  
(2) If applicable